

General Assembly

Amendment

February Session, 2008

LCO No. 4285

SB0033304285SD0

Offered by:

SEN. WILLIAMS, 29th Dist. SEN. SLOSSBERG, 14th Dist.

SEN. MCKINNEY, 28th Dist. SEN. FREEDMAN, 26th Dist.

SEN. FASANO, 34th Dist. REP. CAFERO, 142nd Dist.

REP. HETHERINGTON, 125th Dist.

To: Subst. Senate Bill No. 333

File No. 419

Cal. No. 258

"AN ACT CONCERNING COMPREHENSIVE ETHICS REFORMS."

- 1 Strike everything after the enacting clause and substitute the
- 2 following in lieu thereof:
- 3 "Section 1. (NEW) (Effective from passage) As used in sections 1 to 3,
- 4 inclusive, of this act:
- 5 (1) "Public official" means public official, as defined in section 1-79
- 6 of the 2008 supplement to the general statutes, a judge of any court
- 7 either elected or appointed, and any elected or appointed municipal
- 8 official;
- 9 (2) "State or municipal employee" means state employee, as defined
- in section 5-154 of the general statutes, and includes an employee of
- 11 any quasi-public agency, as defined in section 1-120 of the general
- 12 statutes, or any person, whether appointed or under contract, who

provides services for a city, town or other political subdivision of the state for which a pension is provided; and

- 15 (3) "Crime related to state or municipal office" means any of the 16 following criminal offenses committed by a person while serving as a 17 public official or state or municipal employee:
- 18 (A) The committing, aiding or abetting of an embezzlement of 19 public funds from the state, a municipality or a quasi-public agency;
- 20 (B) The committing, aiding or abetting of any felonious theft from the state, a municipality or a quasi-public agency;
- 22 (C) Bribery in connection with service as a public official or state or 23 municipal employee; or
 - (D) The committing of any felony by such person who, wilfully and with the intent to defraud, realizes or obtains, or attempts to realize or obtain, a profit, gain or advantage for himself or herself or for some other person, through the use or attempted use of the power, rights, privileges or duties of his or her position as a public official or state or municipal employee.
 - Sec. 2. (NEW) (*Effective from passage*) (a) Notwithstanding any provision of the general statutes, on or after the effective date of this section, if any person is convicted of or pleads guilty or nolo contendere to any crime related to state or municipal office in state criminal or federal criminal court, the Attorney General shall apply to the Superior Court for an order to revoke or reduce the pension of any kind to which such person is otherwise entitled under the general statutes for service as a public official or state or municipal employee.
 - (b) If any public official or state or municipal employee is convicted of or pleads guilty or nolo contendere to any crime related to state or municipal office, in either federal criminal or state criminal court, the value of any reduction or revocation ordered by the Superior Court pursuant to subsection (c) shall not exceed the amount necessary to

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43 satisfy any fine, restitution or other monetary order made by the 44 criminal court in addition to the amount necessary to pay the cost of 45 such public official or state or municipal employee's incarceration, as 46 determined pursuant to section 18-85a of the general statutes unless 47 the court determines that the severity of the crime, the amount of 48 monetary loss suffered by the state, municipality or quasi-public 49 agency, the degree of public trust reposed in the person or the nature 50 of the fraudulent scheme against the state, municipality or quasi-public 51 agency or any combination of such factors is such that the public 52 interest requires that the amount of the reduction be greater than such 53 amount or that the pension be revoked in full.

- (c) In determining whether the pension shall be revoked or reduced,
 the Superior Court shall consider and make findings on the following
 factors:
- 57 (1) The severity of the crime related to state or municipal office for 58 which the person has been convicted or to which the person has pled 59 guilty or nolo contendere;
- 60 (2) The amount of monetary loss suffered by the state, a 61 municipality or a quasi-public agency or by any other person as a 62 result of the crime related to state or municipal office;
 - (3) The degree of public trust reposed in the person by virtue of the person's position as a public official or state or municipal employee;
- 65 (4) If the crime related to state or municipal office was part of a 66 fraudulent scheme against the state or a municipality, the role of the 67 person in the fraudulent scheme against the state or a municipality; 68 and
- (5) Any such other factors as, in the judgment of the Superior Court,justice may require.
- 71 (d) If the court determines, or the Attorney General certifies, that a 72 public official or state or municipal employee, who was convicted of or

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pled guilty or nolo contendere to a crime related to state or municipal office, voluntarily provided information to the Attorney General, the Auditors of Public Accounts or any state, federal or local law enforcement official concerning the commission of such crime related to state or municipal office by another public official or state or municipal employee who had a greater degree of culpability for such crime than the public official or state or municipal employee providing such information, the court shall not reduce or revoke the pension of such public official or state or municipal employee, provided such public official or state or municipal employee voluntarily provided such information prior to learning of a criminal investigation into such crime related to state or municipal office.

- (e) If the Superior Court determines that the pension of a person should be reduced, it may, after taking into consideration the financial needs and resources of any innocent spouse, dependents and designated beneficiaries of the person, order that some or all of the reduced pension be paid to any such innocent spouse, dependent or beneficiary as justice may require.
- (f) If the Superior Court determines that the pension of such person should not be revoked or reduced, it shall order that the retirement or other benefit or payment be made to such person.
- (g) In all criminal proceedings in state or federal court in which the defendant is a public official or a state or municipal employee who is charged with a crime related to state or municipal office, the Attorney General shall notify the prosecutor of the existence of the pension revocation statute and the possibility that any fine, restitution or other monetary order made by the court may be paid from such official's or employee's pension.
- Sec. 3. (NEW) (*Effective from passage*) (a) Any person whose pension is revoked pursuant to section 2 of this act shall be entitled to a return of his or her contribution paid into the relevant pension fund, without interest.

(b) Notwithstanding the provisions of subsection (a) of this section, no payments in return of contributions shall be made or ordered unless and until the Superior Court determines that the person whose pension has been revoked pursuant to section 2 of this act has satisfied in full any judgments or orders rendered by any court of competent jurisdiction for the payment of restitution to the state or a municipality for losses incurred as a result of the crime related to state or municipal office. If the Superior Court determines that the person whose pension has been revoked under section 2 of this act has failed to satisfy any outstanding judgment or order of restitution rendered by any court of competent jurisdiction, it may order that any funds otherwise due to such person as a return of contribution, or any portion thereof, be paid in satisfaction of the judgment or order.

- (c) No provision of section 2 of this act or this section shall be construed to prohibit or limit any payment made pursuant to a qualified domestic relations order issued prior to any such conviction or plea by: (1) Any public official or state or municipal employee who is convicted of or pleads guilty or nolo contendere to any crime related to state or municipal office; or (2) any state or municipal agency responsible for the administration of such payment on behalf of such public official or state or municipal employee.
- (d) Notwithstanding the provisions of section 2 of this act, no pension shall be reduced or revoked if the Internal Revenue Service determines that such reduction or revocation will negatively affect or invalidate the status of the state's government retirement plans or a municipality's government retirement plans under Section 401(a) of the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as from time to time amended.
- Sec. 4. (NEW) (*Effective October 1, 2008*) (a) A public servant, as defined in section 53a-146 of the general statutes, as amended by this act, is guilty of failure to report bribery when the public servant: (1) Knows that (A) another person has attempted to bribe such public

servant, as defined in section 53a-147 of the general statutes, or (B)

- 139 such public servant has witnessed either (i) a person attempting to
- bribe another public servant, as defined in section 53a-147 of the
- 141 general statutes, or (ii) another public servant commit the crime of
- bribe receiving, as defined in section 53a-148 of the general statutes;
- and (2) does not, as soon as reasonably practicable, report such crime
- 144 to a law enforcement agency.
- (b) Failure to report bribery is a class A misdemeanor.
- Sec. 5. Section 53a-146 of the general statutes is repealed and the
- 147 following is substituted in lieu thereof (*Effective October 1, 2008*):
- 148 For purposes of this part:
- (1) An "official proceeding" is any proceeding held or which may be
- 150 held before any legislative, judicial, administrative or other agency or
- 151 official authorized to take evidence under oath, including any referee,
- 152 hearing examiner, commissioner or notary or other person taking
- evidence in connection with any proceeding.
- 154 (2) "Benefit" means monetary advantage, or anything regarded by
- 155 the beneficiary as a monetary advantage, including benefit to any
- person or entity in whose welfare the beneficiary is interested.
- 157 (3) "Public servant" is an officer or employee of government or a
- 158 <u>quasi-public agency, as defined in section 1-120</u>, elected or appointed,
- and any person participating as advisor, consultant or otherwise, paid
- or unpaid, in performing a governmental function.
- 161 (4) "Government" includes any branch, subdivision or agency of the
- state or any locality within it.
- 163 (5) "Labor official" means any duly appointed or elected
- representative of a labor organization or any duly appointed or elected
- trustee or representative of an employee welfare trust fund.
- 166 (6) "Witness" is any person summoned, or who may be summoned,

- to give testimony in an official proceeding.
- 168 (7) "Juror" is any person who has been drawn or summoned to serve 169 or act as a juror in any court.
- 170 (8) "Physical evidence" means any article, object, document, record 171 or other thing of physical substance which is or is about to be 172 produced or used as evidence in an official proceeding.
- 173 (9) "Person selected to be a public servant" means any person who 174 has been nominated or appointed to be a public servant.
- 175 Sec. 6. (NEW) (Effective from passage) Not later than December 31, 176 2010, the Office of State Ethics shall establish and administer a 177 program of mandatory training on the code of ethics for public officials 178 as set forth in chapter 10 of the general statutes. Such program shall 179 provide such training to members of the General Assembly upon first 180 election to the General Assembly, and for all members of the General 181 Assembly every four years beginning in 2011, except that, in the event 182 there is a significant revision of the code of ethics for public officials, as 183 determined by the Joint Committee on Legislative Management, said 184 committee shall request that the Office of State Ethics conduct a 185 training for all members of the General Assembly before the date of the 186 next regularly scheduled training.
- Sec. 7. Subsection (k) of section 1-79 of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
 - (k) "Public official" means any state-wide elected officer, any member or member-elect of the General Assembly, any person appointed to any office of the legislative, judicial or executive branch of state government by the Governor or an appointee of the Governor, with or without the advice and consent of the General Assembly, any public member or representative of the teachers' unions or state employees' unions appointed to the Investment Advisory Council pursuant to subsection (a) of section 3-13b, any person appointed or

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198 elected by the General Assembly or by any member of either house

- thereof, [and] any member or director of a quasi-public agency and the
- 200 <u>spouse of the Governor</u>, but shall not include a member of an advisory
- board, a judge of any court either elected or appointed or a senator or
- 202 representative in Congress.
- Sec. 8. Section 1-225 of the 2008 supplement to the general statutes is
- 204 repealed and the following is substituted in lieu thereof (Effective July
- 205 1, 2008):
- 206 (a) The meetings of all public agencies, except executive sessions, as
- 207 defined in subdivision (6) of section 1-200, shall be open to the public.
- 208 The votes of each member of any such public agency upon any issue
- 209 before such public agency shall be reduced to writing and made
- available for public inspection within forty-eight hours and shall also
- 211 be recorded in the minutes of the session at which taken. [, which]
- 212 Within seven days of the session to which such minutes refer, such
- 213 minutes shall be available for public inspection [within seven days of
- 214 the session to which they refer] and posted on such public agency's
- 215 Internet web site, if available.
- 216 (b) Each such public agency of the state shall file not later than
- 217 January thirty-first of each year in the office of the Secretary of the
- 218 State the schedule of the regular meetings of such public agency for the
- 219 ensuing year and shall post such schedule on such public agency's
- 220 <u>Internet web site, if available, except that such [provision]</u>
- 221 <u>requirements</u> shall not apply to the General Assembly, either house
- 222 thereof or to any committee thereof. Any other provision of the
- 223 Freedom of Information Act notwithstanding, the General Assembly at
- 224 the commencement of each regular session in the odd-numbered years,
- shall adopt, as part of its joint rules, rules to provide notice to the
- 226 public of its regular, special, emergency or interim committee
- 227 meetings. The chairperson or secretary of any such public agency of
- 228 any political subdivision of the state shall file, not later than January
- 229 thirty-first of each year, with the clerk of such subdivision the schedule
- of regular meetings of such public agency for the ensuing year, and no

such meeting of any such public agency shall be held sooner than thirty days after such schedule has been filed. The chief executive officer of any multitown district or agency shall file, not later than January thirty-first of each year, with the clerk of each municipal member of such district or agency, the schedule of regular meetings of such public agency for the ensuing year, and no such meeting of any such public agency shall be held sooner than thirty days after such schedule has been filed.

- (c) The agenda of the regular meetings of every public agency, except for the General Assembly, shall be available to the public and shall be filed, not less than twenty-four hours before the meetings to which they refer, (1) in such agency's regular office or place of business, and (2) in the office of the Secretary of the State for any such public agency of the state, in the office of the clerk of such subdivision for any public agency of a political subdivision of the state or in the office of the clerk of each municipal member of any multitown district or agency. For any such public agency of the state, such agenda shall be posted on the public agency's and the Secretary of the State's web sites. Upon the affirmative vote of two-thirds of the members of a public agency present and voting, any subsequent business not included in such filed agendas may be considered and acted upon at such meetings.
- (d) Notice of each special meeting of every public agency, except for the General Assembly, either house thereof or any committee thereof, shall be posted not less than twenty-four hours before the meeting to which such notice refers on the public agency's Internet web site, if available, and given not less than twenty-four hours prior to the time of such meeting by filing a notice of the time and place thereof in the office of the Secretary of the State for any such public agency of the state, in the office of the clerk of such subdivision for any public agency of a political subdivision of the state and in the office of the clerk of each municipal member for any multitown district or agency. The secretary or clerk shall cause any notice received under this section to be posted in his office. Such notice shall be given not less than

twenty-four hours prior to the time of the special meeting; provided, in case of emergency, except for the General Assembly, either house thereof or any committee thereof, any such special meeting may be held without complying with the foregoing requirement for the filing of notice but a copy of the minutes of every such emergency special meeting adequately setting forth the nature of the emergency and the proceedings occurring at such meeting shall be filed with the Secretary of the State, the clerk of such political subdivision, or the clerk of each municipal member of such multitown district or agency, as the case may be, not later than seventy-two hours following the holding of such meeting. The notice shall specify the time and place of the special meeting and the business to be transacted. No other business shall be considered at such meetings by such public agency. In addition, such written notice shall be delivered to the usual place of abode of each member of the public agency so that the same is received prior to such special meeting. The requirement of delivery of such written notice may be dispensed with as to any member who at or prior to the time the meeting convenes files with the clerk or secretary of the public agency a written waiver of delivery of such notice. Such waiver may be given by telegram. The requirement of delivery of such written notice may also be dispensed with as to any member who is actually present at the meeting at the time it convenes. Nothing in this section shall be construed to prohibit any agency from adopting more stringent notice requirements.

- (e) No member of the public shall be required, as a condition to attendance at a meeting of any such body, to register the member's name, or furnish other information, or complete a questionnaire or otherwise fulfill any condition precedent to the member's attendance.
- (f) A public agency may hold an executive session, as defined in subdivision (6) of section 1-200, upon an affirmative vote of two-thirds of the members of such body present and voting, taken at a public meeting and stating the reasons for such executive session, as defined in section 1-200.

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(g) In determining the time within which or by when a notice, agenda, record of votes or minutes of a special meeting or an emergency special meeting are required to be filed under this section, Saturdays, Sundays, legal holidays and any day on which the office of the agency, the Secretary of the State or the clerk of the applicable political subdivision or the clerk of each municipal member of any multitown district or agency, as the case may be, is closed, shall be excluded.

- Sec. 9. Section 9-622 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
- The following persons shall be guilty of illegal practices and shall be punished in accordance with the provisions of section 9-623:
 - (1) Any person who, directly or indirectly, individually or by another person, gives or offers or promises to any person any money, gift, advantage, preferment, entertainment, aid, emolument or other valuable thing for the purpose of inducing or procuring any person to sign a nominating, primary or referendum petition or to vote or refrain from voting for or against any person or for or against any measure at any election, caucus, convention, primary or referendum;
 - (2) Any person who, directly or indirectly, receives, accepts, requests or solicits from any person, committee, association, organization or corporation, any money, gift, advantage, preferment, aid, emolument or other valuable thing for the purpose of inducing or procuring any person to sign a nominating, primary or referendum petition or to vote or refrain from voting for or against any person or for or against any measure at any such election, caucus, primary or referendum;
 - (3) Any person who, in consideration of any money, gift, advantage, preferment, aid, emolument or other valuable thing paid, received, accepted or promised to the person's advantage or any other person's advantage, votes or refrains from voting for or against any person or for or against any measure at any such election, caucus, primary or

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(4) Any person who solicits from any candidate any money, gift, contribution, emolument or other valuable thing for the purpose of using the same for the support, assistance, benefit or expenses of any club, company or organization, or for the purpose of defraying the cost or expenses of any political campaign, primary, referendum or election;

- (5) Any person who, directly or indirectly, pays, gives, contributes or promises any money or other valuable thing to defray or towards defraying the cost or expenses of any campaign, primary, referendum or election to any person, committee, company, club, organization or association, other than to a campaign treasurer, except that this subdivision shall not apply to any expenses for postage, telegrams, telephoning, stationery, express charges, traveling, meals, lodging or photocopying incurred by any candidate for office or for nomination to office, so far as may be permitted under the provisions of this chapter;
- (6) Any person who, in order to secure or promote the person's own nomination or election as a candidate, or that of any other person, directly or indirectly, promises to appoint, or promises to secure or assist in securing the appointment, nomination or election of any other person to any public position, or to any position of honor, trust or emolument; but any person may publicly announce the person's own choice or purpose in relation to any appointment, nomination or election in which the person may be called to take part, if the person is nominated for or elected to such office;
- (7) Any person who, directly or indirectly, individually or through another person, makes a payment or promise of payment to a campaign treasurer in a name other than the person's own, and any campaign treasurer who knowingly receives a payment or promise of payment, or enters or causes the same to be entered in the person's accounts in any other name than that of the person by whom such payment or promise of payment is made;

362 (8) Any person who knowingly and wilfully violates any provision 363 of this chapter;

- 364 (9) Any person who offers or receives a cash contribution in excess 365 of one hundred dollars to promote the success or defeat of any political 366 party, candidate or referendum question;
- 367 (10) Any person who solicits, makes or receives a contribution that is otherwise prohibited by any provision of this chapter;
- 369 (11) Any department head or deputy department head of a state 370 department who solicits a contribution on behalf of, or for the benefit 371 of, any candidate for state, district or municipal office or any political 372 party;
- 373 (12) Any municipal employee who solicits a contribution on behalf 374 of, or for the benefit of, any candidate for state, district or municipal 375 office, any political committee or any political party, from (A) an 376 individual under the supervision of such employee, or (B) the spouse 377 or a dependent child of such individual; [or]
 - (13) Any person who makes a coordinated expenditure for a candidate without the knowledge of said candidate. No candidate shall be civilly or criminally liable with regard to any such coordinated expenditure;
- 382 (14) Any chief of staff of a legislative caucus who solicits a 383 contribution on behalf of or for the benefit of any candidate for state, 384 district or municipal office from an employee of the legislative caucus;
- 385 (15) Any chief of staff for a state-wide elected official who solicits a 386 contribution on behalf of or for the benefit of any candidate for state, 387 district or municipal office from a member of such official's staff; or
- 388 (16) Any chief of staff for the Governor or Lieutenant Governor who 389 solicits a contribution on behalf of or for the benefit of any candidate 390 for state, district or municipal office from a member of the staff of the 391 Governor or Lieutenant Governor, or from any commissioner or

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- 392 <u>deputy commissioner of any state agency</u>.
- Sec. 10. Subsection (e) of section 1-79 of the 2008 supplement to the
- 394 general statutes is repealed and the following is substituted in lieu
- 395 thereof (*Effective July 1, 2008*):
- (e) "Gift" means anything of value, which is directly and personally
- 397 received, unless consideration of equal or greater value is given in
- 398 return. "Gift" shall not include:
- 399 (1) A political contribution otherwise reported as required by law or
- 400 a donation or payment as described in subdivision (9) or (10) of
- 401 subsection (b) of section 9-601a;
- 402 (2) Services provided by persons volunteering their time, if
- 403 provided to aid or promote the success or defeat of any political party,
- 404 any candidate or candidates for public office or the position of
- 405 convention delegate or town committee member or any referendum
- 406 question;
- 407 (3) A commercially reasonable loan made on terms not more
- 408 favorable than loans made in the ordinary course of business;
- 409 (4) A gift received from (A) an individual's spouse, fiance or fiancee,
- 410 (B) the parent, brother or sister of such spouse or such individual, or
- 411 (C) the child of such individual or the spouse of such child;
- 412 (5) Goods or services (A) which are provided to a state agency or
- 413 quasi-public agency (i) for use on state or quasi-public agency
- 414 property, or (ii) that support an event, and (B) which facilitate state or
- 415 quasi-public agency action or functions. As used in this subdivision,
- 416 "state property" means (i) property owned by the state or a quasi-
- 417 public agency, or (ii) property leased to a state agency or quasi-public
- 418 agency;
- 419 (6) A certificate, plaque or other ceremonial award costing less than
- 420 one hundred dollars;

421 (7) A rebate, discount or promotional item available to the general public;

- 423 (8) Printed or recorded informational material germane to state 424 action or functions;
- (9) Food or beverage or both, costing less than fifty dollars in the aggregate per recipient in a calendar year, and consumed on an occasion or occasions at which the person paying, directly or indirectly, for the food or beverage, or his representative, is in attendance;
 - (10) Food or beverage or both, costing less than fifty dollars per person and consumed at a publicly noticed legislative reception to which all members of the General Assembly are invited and which is hosted not more than once in any calendar year by a lobbyist or business organization. For the purposes of such limit, (A) a reception hosted by a lobbyist who is an individual shall be deemed to have also been hosted by the business organization which he owns or is employed by, and (B) a reception hosted by a business organization shall be deemed to have also been hosted by all owners and employees of the business organization who are lobbyists. In making the calculation for the purposes of such fifty-dollar limit, the donor shall divide the amount spent on food and beverage by the number of persons whom the donor reasonably expects to attend the reception;
 - (11) Food or beverage or both, costing less than fifty dollars per person and consumed at a publicly noticed reception to which all members of the General Assembly from a region of the state are invited and which is hosted not more than once in any calendar year by a lobbyist or business organization. For the purposes of such limit, (A) a reception hosted by a lobbyist who is an individual shall be deemed to have also been hosted by the business organization which he owns or is employed by, and (B) a reception hosted by a business organization shall be deemed to have also been hosted by all owners and employees of the business organization who are lobbyists. In

making the calculation for the purposes of such fifty-dollar limit, the donor shall divide the amount spent on food and beverage by the number of persons whom the donor reasonably expects to attend the reception. As used in this subdivision, "region of the state" means the established geographic service area of the organization hosting the reception;

- (12) A gift, including but not limited to, food or beverage or both, provided by an individual for the celebration of a major life event, provided any such gift provided by an individual who is not a member of the family of the recipient shall not exceed one thousand dollars in value;
 - (13) Gifts costing less than one hundred dollars in the aggregate or food or beverage provided at a hospitality suite at a meeting or conference of an interstate legislative association, by a person who is not a registrant or is not doing business with the state of Connecticut;
 - (14) Admission to a charitable or civic event, including food and beverage provided at such event, but excluding lodging or travel expenses, at which a public official or state employee participates in his official capacity, provided such admission is provided by the primary sponsoring entity;
 - (15) Anything of value provided by an employer of (A) a public official, (B) a state employee, or (C) a spouse of a public official or state employee, to such official, employee or spouse, provided such benefits are customarily and ordinarily provided to others in similar circumstances;
- 478 (16) Anything having a value of not more than ten dollars, provided 479 the aggregate value of all things provided by a donor to a recipient 480 under this subdivision in any calendar year shall not exceed fifty 481 dollars; or
- 482 (17) Training that is provided by a vendor for a product purchased 483 by a state or quasi-public agency which is offered to all customers of

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- 484 such vendor.
- Sec. 11. Subsection (g) of section 1-91 of the 2008 supplement to the
- 486 general statutes is repealed and the following is substituted in lieu
- 487 thereof (*Effective July 1, 2008*):
- (g) "Gift" means anything of value, which is directly and personally
- 489 received, unless consideration of equal or greater value is given in
- 490 return. "Gift" shall not include:
- 491 (1) A political contribution otherwise reported as required by law or
- 492 a donation or payment described in subdivision (9) or (10) of
- 493 subsection (b) of section 9-601a;
- 494 (2) Services provided by persons volunteering their time, if
- 495 provided to aid or promote the success or defeat of any political party,
- 496 any candidate or candidates for public office or the position of
- 497 convention delegate or town committee member or any referendum
- 498 question;
- 499 (3) A commercially reasonable loan made on terms not more
- 500 favorable than loans made in the ordinary course of business;
- 501 (4) A gift received from (A) the individual's spouse, fiance or
- 502 fiancee, (B) the parent, brother or sister of such spouse or such
- 503 individual, or (C) the child of such individual or the spouse of such
- 504 child;
- 505 (5) Goods or services (A) which are provided to a state agency or
- 506 quasi-public agency (i) for use on state or quasi-public agency
- 507 property, or (ii) that support an event, and (B) which facilitate state or
- 508 quasi-public agency action or functions. As used in this subdivision,
- "state property" means (i) property owned by the state or a quasi-
- 510 public agency, or (ii) property leased to a state or quasi-public agency;
- 511 (6) A certificate, plaque or other ceremonial award costing less than
- 512 one hundred dollars;

513 (7) A rebate, discount or promotional item available to the general public;

- 515 (8) Printed or recorded informational material germane to state action or functions;
 - (9) Food or beverage or both, costing less than fifty dollars in the aggregate per recipient in a calendar year, and consumed on an occasion or occasions at which the person paying, directly or indirectly, for the food or beverage, or his representative, is in attendance;
 - (10) Food or beverage or both, costing less than fifty dollars per person and consumed at a publicly noticed legislative reception to which all members of the General Assembly are invited and which is hosted not more than once in any calendar year by a lobbyist or business organization. For the purposes of such limit, (A) a reception hosted by a lobbyist who is an individual shall be deemed to have also been hosted by the business organization which he owns or is employed by, and (B) a reception hosted by a business organization shall be deemed to have also been hosted by all owners and employees of the business organization who are lobbyists. In making the calculation for the purposes of such fifty-dollar limit, the donor shall divide the amount spent on food and beverage by the number of persons whom the donor reasonably expects to attend the reception;
 - (11) Food or beverage or both, costing less than fifty dollars per person and consumed at a publicly noticed reception to which all members of the General Assembly from a region of the state are invited and which is hosted not more than once in any calendar year by a lobbyist or business organization. For the purposes of such limit, (A) a reception hosted by a lobbyist who is an individual shall be deemed to have also been hosted by the business organization which he owns or is employed by, and (B) a reception hosted by a business organization shall be deemed to have also been hosted by all owners and employees of the business organization who are lobbyists. In

making the calculation for the purposes of such fifty-dollar limit, the donor shall divide the amount spent on food and beverage by the number of persons whom the donor reasonably expects to attend the reception. As used in this subdivision, "region of the state" means the established geographic service area of the organization hosting the reception;

- 551 (12) A gift, including, but not limited to, food or beverage or both, 552 provided by an individual for the celebration of a major life event, 553 provided any such gift provided by an individual who is not a 554 member of the family of the recipient shall not exceed one thousand 555 dollars in value;
 - (13) Gifts costing less than one hundred dollars in the aggregate or food or beverage provided at a hospitality suite at a meeting or conference of an interstate legislative association, by a person who is not a registrant or is not doing business with the state of Connecticut;
 - (14) Admission to a charitable or civic event, including food and beverage provided at such event, but excluding lodging or travel expenses, at which a public official or state employee participates in his official capacity, provided such admission is provided by the primary sponsoring entity;
 - (15) Anything of value provided by an employer of (A) a public official, (B) a state employee, or (C) a spouse of a public official or state employee, to such official, employee or spouse, provided such benefits are customarily and ordinarily provided to others in similar circumstances;
- 570 (16) Anything having a value of not more than ten dollars, provided 571 the aggregate value of all things provided by a donor to a recipient 572 under this subdivision in any calendar year shall not exceed fifty 573 dollars; or
- 574 (17) Training that is provided by a vendor for a product purchased 575 by a state or quasi-public agency which is offered to all customers of

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576 such vendor.

- Sec. 12. Subsection (f) of section 1-84b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2008):
 - (f) No former public official or state employee (1) who participated substantially in the negotiation or award of (A) a state contract valued at an amount of fifty thousand dollars or more, or (B) a written agreement for the approval of a payroll deduction slot described in section 3-123g, or (2) who supervised the negotiation or award of such a contract or agreement, shall accept employment with a party to the contract or agreement other than the state for a period of one year after his resignation from his state office or position if his resignation occurs less than one year after the contract or agreement is signed. No party to such a contract or agreement other than the state shall employ any such former public official or state employee in violation of this subsection.
- Sec. 13. Subsections (a) and (b) of section 1-82 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) (1) Upon the complaint of any person on a form prescribed by the board, signed under penalty of false statement, or upon its own complaint, the ethics enforcement officer of the Office of State Ethics shall investigate any alleged violation of this part or section 1-101nn of the 2008 supplement to the general statutes. Not later than five days after the receipt or issuance of such complaint, the board shall provide notice of such receipt or issuance and a copy of the complaint by registered or certified mail to any respondent against whom such complaint is filed and shall provide notice of the receipt of such complaint to the complainant. When the ethics enforcement officer of the Office of State Ethics undertakes an evaluation of a possible violation of this part or section 1-101nn of the 2008 supplement to the general statutes prior to the filing of a complaint, the subject of the

evaluation shall be notified not later than five business days after an Office of State Ethics staff member's first contact with a third party concerning the matter.

611 (2) In the conduct of its investigation of an alleged violation of this 612 part or section 1-101nn of the 2008 supplement to the general statutes, 613 the Office of State Ethics shall have the power to hold hearings, 614 administer oaths, examine witnesses [,] and receive oral and 615 documentary evidence. [,] The Office of State Ethics may subpoena 616 witnesses under procedural rules adopted by the Citizen's Ethics 617 Advisory Board as regulations in accordance with the provisions of 618 chapter 54 to compel attendance before the Office of State Ethics and to 619 require the production for examination by the ethics enforcement 620 officer of the Office of State Ethics of any books and papers which the 621 Office of State Ethics deems relevant in any matter under investigation 622 or in question, provided any such subpoena is issued either pursuant 623 to a majority vote of the Citizen's Ethics Advisory Board or pursuant to 624 the signature of the chairperson of such board. The vice-chairperson of 625 such board may sign any such subpoena if the chairperson of such 626 board is unavailable. In the exercise of such powers, the Office of State 627 Ethics may use the services of the state police, who shall provide the 628 same upon the office's request. The Office of State Ethics shall make a 629 record of all proceedings conducted pursuant to this subsection. The 630 ethics enforcement officer of the Office of State Ethics may bring any 631 alleged violation of this part before a judge trial referee assigned by the 632 Chief Court Administrator for such purpose for a probable cause 633 hearing. Such judge trial referee shall be compensated in accordance 634 with the provisions of section 52-434 from such funds as may be available to the Office of State Ethics. Any witness summoned before 635 636 the Office of State Ethics or a judge trial referee pursuant to this 637 subsection shall receive the witness fee paid to witnesses in the courts 638 of this state. During any investigation conducted pursuant to this 639 subsection or any probable cause hearing conducted pursuant to this 640 subsection, the respondent shall have the right to appear and be heard 641 and to offer any information which may tend to clear the respondent

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of probable cause to believe the respondent has violated any provision of this part or section 1-101nn of the 2008 supplement to the general statutes. The respondent shall also have the right to be represented by legal counsel and to examine and cross-examine witnesses. Not later than ten days prior to the commencement of any hearing conducted pursuant to this subsection, the Office of State Ethics shall provide the respondent with a list of its intended witnesses. Any finding of probable cause to believe the respondent is in violation of any provisions of this part shall be made by a judge trial referee not later than thirty days after the ethics enforcement officer brings such alleged violation before such judge trial referee, except that such thirty-day limitation period shall not apply if the judge trial referee determines that good cause exists for extending such limitation period.

(b) If a judge trial referee determines that probable cause exists for the violation of a provision of this part or section 1-101nn of the 2008 supplement to the general statutes, the board shall initiate hearings to determine whether there has been a violation of this part or section 1-101nn of the 2008 supplement to the general statutes. Any such hearing shall be initiated by the board not later than thirty days after the finding of probable cause by a judge trial referee and shall be concluded not later than ninety days after its initiation, except that such thirty or ninety-day limitation period shall not apply if the judge trial referee determines that good cause exists for extending such limitation period. A judge trial referee, who has not taken part in the probable cause determination on the matter shall be assigned by the Chief Court Administrator and shall be compensated in accordance with section 52-434 out of funds available to the Office of State Ethics and shall preside over such hearing and rule on all issues concerning the application of the rules of evidence, which shall be the same as in judicial proceedings. The trial referee shall have no vote in any decision of the board. All hearings of the board held pursuant to this subsection shall be open. At such hearing the board shall have the same powers as the Office of State Ethics under subsection (a) of this section and the respondent shall have the right to be represented by

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legal counsel, the right to compel attendance of witnesses and the production of books, documents, records and papers and to examine and cross-examine witnesses. Not later than ten days prior to the commencement of any hearing conducted pursuant to this subsection, the Office of State Ethics shall provide the respondent with a list of its intended witnesses. The judge trial referee shall, while engaged in the discharge of the duties as provided in this subsection, have the same authority as is provided in section 51-35 over witnesses who refuse to obey a subpoena or to testify with respect to any matter upon which such witness may be lawfully interrogated, and may commit any such witness for contempt for a period no longer than thirty days. The Office of State Ethics shall make a record of all proceedings pursuant to this subsection. <u>During the course of any such hearing, no ex-parte</u> communication shall occur between the board, or any of its members, and: (1) The judge trial referee, or (2) any staff member of the Enforcement Division of the Office of State Ethics, concerning the complaint or the respondent. The board shall find no person in violation of any provision of this part or section 1-101nn of the 2008 supplement to the general statutes except upon the concurring vote of six of its members present and voting. No member of the board shall vote on the question of whether a violation of any provision of this part has occurred unless such member was physically present for the duration of any hearing held pursuant to this subsection. Not later than fifteen days after the public hearing conducted in accordance with this subsection, the board shall publish its finding and a memorandum of the reasons therefor. Such finding and memorandum shall be deemed to be the final decision of the board on the matter for the purposes of chapter 54. The respondent, if aggrieved by the finding and memorandum, may appeal therefrom to the Superior Court in accordance with the provisions of section 4-183.

Sec. 14. Subsections (a) and (b) of section 1-93 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective from passage*):

709 (a) (1) Upon the complaint of any person on a form prescribed by

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the Office of State Ethics, signed under penalty of false statement, or upon its own complaint, the ethics enforcement officer of the Office of State Ethics shall investigate any alleged violation of this part. Not later than five days after the receipt or issuance of such complaint, the Office of State Ethics shall provide notice of such receipt or issuance and a copy of the complaint by registered or certified mail to any respondent against whom such complaint is filed and shall provide notice of the receipt of such complaint to the complainant. When the Office of State Ethics undertakes an evaluation of a possible violation of this part prior to the filing of a complaint, the subject of the evaluation shall be notified not later than five business days after a staff member of the Office of State Ethics undertakes the first contact with a third party concerning the matter.

(2) In the conduct of its investigation of an alleged violation of this part, the Office of State Ethics shall have the power to hold hearings, administer oaths, examine witnesses [,] and receive oral and documentary evidence. [,] The Office of State Ethics may subpoena witnesses under procedural rules adopted by the Citizen's Ethics Advisory Board as regulations in accordance with the provisions of chapter 54 to compel attendance before the Office of State Ethics and to require the production for examination by the ethics enforcement officer of the Office of State Ethics of any books and papers which the ethics enforcement officer of the Office of State Ethics deems relevant in any matter under investigation or in question, provided any such subpoena is issued either pursuant to a majority vote of the Citizen's Ethics Advisory Board or pursuant to the signature of the chairperson of such board. The vice-chairperson of such board may sign any such subpoena if the chairperson of such board is unavailable. In the exercise of such powers, the Office of State Ethics may use the services of the state police, who shall provide the same upon the office's request. The Office of State Ethics shall make a record of all proceedings conducted pursuant to this subsection. Any witness summoned before the Office of State Ethics or a judge trial referee pursuant to this subsection shall receive the witness fee paid to

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witnesses in the courts of this state. The ethics enforcement officer of the Office of State Ethics may bring any alleged violation of this part before a judge trial referee assigned by the Chief Court Administrator for such purpose for a probable cause hearing. Such judge trial referee shall be compensated in accordance with the provisions of section 52-434 from such funds as may be available to the Office of State Ethics. The respondent shall have the right to appear at any hearing held pursuant to this subsection and be heard and to offer any information which may tend to clear the respondent of probable cause to believe the respondent has violated any provision of this part. The respondent shall also have the right to be represented by legal counsel and to examine and cross-examine witnesses. Not later than ten days prior to the commencement of any hearing conducted pursuant to this subsection, the Office of State Ethics shall provide the respondent with a list of its intended witnesses. Any finding of probable cause to believe the respondent is in violation of any provision of this part shall be made by a judge trial referee not later than thirty days after the ethics enforcement officer brings such alleged violation before such judge trail referee, except that such thirty-day limitation period shall not apply if the judge trial referee determines that good cause exists for extending such limitation period.

(b) If a judge trial referee indicates that probable cause exists for the violation of a provision of this part, the board shall initiate hearings to determine whether there has been a violation of this part. Any such hearing shall be initiated by the board not later than thirty days after the finding of probable cause by a judge trial referee and shall be concluded not later than ninety days after its initiation, except that such thirty-day or ninety-day limitation period shall not apply if the judge trial referee determines that good cause exists for extending such limitation period. A judge trial referee, who has not taken part in the probable cause determination on the matter shall be assigned by the Chief Court Administrator and shall be compensated in accordance with section 52-434 out of funds available to the board and shall preside over such hearing and rule on all issues concerning the

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application of the rules of evidence, which shall be the same as in judicial proceedings. The trial referee shall have no vote in any decision of the board. All hearings of the board held pursuant to this subsection shall be open. At such hearing the board shall have the same powers as the Office of State Ethics under subsection (a) of this section and the respondent shall have the right to be represented by legal counsel, the right to compel attendance of witnesses and the production of books, documents, records and papers and to examine and cross-examine witnesses. Not later than ten days prior to the commencement of any hearing conducted pursuant to this subsection, the Office of State Ethics shall provide the respondent with a list of its intended witnesses. The judge trial referee shall, while engaged in the discharge of the duties as provided in this subsection, have the same authority as is provided in section 51-35 over witnesses who refuse to obey a subpoena or to testify with respect to any matter upon which such witness may be lawfully interrogated, and may commit any such witness for contempt for a period no longer than thirty days. The Office of State Ethics shall make a record of all proceedings pursuant to this subsection. During the course of any such hearing, no ex-parte communication shall occur between the board, or any of its members, and: (1) The judge trial referee, or (2) any staff member of the Enforcement Division of the Office of State Ethics, concerning the complaint or the respondent. The board shall find no person in violation of any provision of this part except upon the concurring vote of [two-thirds] six of its members present and voting. No member of the board shall vote on the question of whether a violation of any provision of this part has occurred unless such member was physically present for the duration of any hearing held pursuant to this subsection. Not later than fifteen days after the public hearing conducted in accordance with this subsection, the board shall publish its finding and a memorandum of the reasons therefor. Such finding and memorandum shall be deemed to be the final decision of the board on the matter for the purposes of chapter 54. The respondent, if aggrieved by the finding and memorandum, may appeal therefrom to the Superior Court in accordance with the provisions of section 4-183."

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This act shall take effect as follows and shall amend the following sections:

Section 1	from passage	New section
Sec. 2	from passage	New section
Sec. 3	from passage	New section
Sec. 4	October 1, 2008	New section
Sec. 5	October 1, 2008	53a-146
Sec. 6	from passage	New section
Sec. 7	July 1, 2008	1-79(k)
Sec. 8	July 1, 2008	1-225
Sec. 9	July 1, 2008	9-622
Sec. 10	July 1, 2008	1-79(e)
Sec. 11	July 1, 2008	1-91(g)
Sec. 12	July 1, 2008	1-84b(f)
Sec. 13	from passage	1-82(a) and (b)
Sec. 14	from passage	1-93(a) and (b)